Sheriff's Department Commissary Audit October 2021
Utah County
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## Executive Summary

Background and Purpose Utah County internal auditors completed an audit of the Utah County inmate Lockdown financial system. The purpose of the audit was conducted to compare the Lockdown fund amounts collected from inmates and the amounts sent to Utah County through the Cash Receipt program. The following services were compared:

- Commissary
- Contraband
- Debit Card Fund
- DNA Testing (County)
- DNA Testing (State)
- General Fund
- Gift Card Fund
- GPS Monitoring
- Group Money Receipt
- Haircuts
- Indigent Commissary
- Inmate Processing Fee
- Inmate Worker Payroll
- Jail Industries Cash
- Mail
- Med-Co
- Medical Co-Pay
- Medical Provider
- Misc Charges
- OTC
- Over/Short
- Pay to Stay
- PDF
- Phone Time
- Work Diversion

Also, an in-depth look at the State DNA Pass Thru account was done. This was performed as a follow up to a review previously conducted by the internal auditors.

## What We Found

Gift Card Fund is out of balance.
Payments did not match Imported ACH receipts on certain days in 2019.

## A Debit Release card was recorded in wrong fund account.

The offset to a debit release card issued to Marian Melhoff on March 6, 2020, was recorded in Gift Card Fund instead of the Debit Card Fund.

The DNA Testing (State) fund was out of balance.
After Lockdown replaced Canteen Manager as the management system used for inmate accounts, monthly payments to the State of Utah for their portion of DNA Testing never balanced with the monthly cash receipts sent to Utah County.

## Introduction

## Background

The audit covered the period from March 4, 2019, the beginning of Lockdown until May 31, 2021. A review to help get Canteen Manager balanced and working properly was done previously. This review indicates that the General Ledger accounts were in balance as of February 2019.

## Scope and Methodology

The audit scope included the available funds to inmates mentioned above. The amounts charged to inmate accounts were compared to the weekly cash receipts to ensure that procedures were working to keep funds in balance. The State DNA Pass Thru general Ledger account was also audited completely to verify that the balance at year end was accurate and documented.

## Audit Results

Finding 1: Gift Card Fund is out of Balance
Payments did not match imported ACH receipts on the following days in 2019:

- August 1, 2019, Beg Balance was \$853.00, the ACH import receipt \#2154740 was for $\$ 868.00$.
- August 7, 2019, Beg Balance was \$1,242.34, the ACH import receipt \#2159507 was for \$1,262.34.
- November 13, 2019, Beg Balance was $\$ 1,912.50$, the ACH import receipt \#2238521 was for \$1,972.50.

The sixty-dollar difference remained through the rest of the audit period.
Finding 2: A Debit Release card was recorded in the wrong fund account.
A debit release card issued to Marian Mehloff on March 6, 2020, for \$88.36 receipt \#233178 \& 233179 has the offset amount recorded in Gift Card Fund on March 5, 2020, receipt \# 233829 \& 233830 with the comment Debit Card misload returning balance due to technical error AP@TF.

## Finding 3: The DNA Testing (State) Fund is out of balance.

After Lockdown replaced Canteen Manager as the system used for inmate accounts, monthly payments to the State of Utah for their portion of DNA Testing never balanced with monthly amounts sent to Utah County through Cash Receipts. See Appendix for details.

Finding 4: Corrections in May 2021 to balance account for year 2020 were not accurate.
A Journal Entry for $\$ 33.87$ was made to balance the 2019-year end to zero. An attempt was I May 2021 to zero out the $\$ 698.19$ 2020-year end balance. Out of balance amounts from 2019 were included which had already been accounted for in the 2019 journal entry which leaves some transactions not handled
right. Also, the balance as of May 2021 is off by $\$ 85.73$. See Appendix for details on what still must happen for the State DNA Testing account to accurate.

## Recommendation for Findings

The internal auditors recommend that jails staff including the Financial Manager, supervisors and staff who directly work in the Lockdown system receive training on how the system works and how to reconcile and balance fund accounts in Lockdown with amounts sent to Utah County and the State of Utah monthly.

It is the Sheriff's Office responsibility to ensure that procedures and controls are in place, so everything stays in balance. The Financial Manager and staff supervisors have responsibility for seeing that their staff is trained and capable to perform the job functions at an acceptable level.

The Fund balance that needs the most attention is DNA Testing (State). Amounts sent to the Utah Country Treasurer's Office through the Cash Receipt program, must equal the monthly payment sent to the State of Utah.

## Conclusion:

Lack of training and a lack of confidence in operating the new Lockdown system are the main reasons for the findings. Getting everybody trained to the level of confidence to operate the system will help in reducing the issues that arise. Training needs to happen from the Financial Manager down to the staff whose responsibility it is to operate the system.

The balance in the SOJ/State DNA Pass Thru account was $\$ 85.73$. The following items will bring it into balance as of May 31, 2021.

- State payment needs to be reduced by $\$ 55.05$.
- Journal Entry for Collection Fees needs made for $\$ 56.00$.
- Journal Entry needs to be made for correction of 2019 entry made to revenue $\$ 28.83$.
- Amount that was corrected on June 11, 2021, in Lockdown $\$ 54.15$. Nothing needs done with this amount.


# Utah County 

## Appendix

## Details for Finding 3

| Month | P.O. Number | Amount | CR Number | Amount | Difference |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Mar-19 | 2019-5369 | \$4,334.82 | 2019-751 | \$1,545.94 |  |
|  |  |  | 2019-794 | \$ 590.33 |  |
|  |  |  | 2019-873 | \$1,397.59 |  |
|  |  |  | 2019-915 | \$821.00 |  |
| Totals |  | \$4,334.82 |  | \$4,354.86 | \$(20.04) |
| Apr-19 | 2019-7268 | \$3,248.09 | 2019-1037 | \$808.65 |  |
|  |  |  | 2019-1122 | \$1,299.89 |  |
|  |  |  | 2019-1197 | \$431.18 |  |
|  |  |  | 2019-1277 | \$583.37 |  |
| Totals |  | \$3,248.09 |  | \$3,123.09 | \$125.00 |
| May-19 | 2019-7269 | \$2,883.32 | 2019-1441 | \$1,031.94 |  |
|  |  |  | 2019-1508 | \$612.16 |  |
|  |  |  | 2019-1620 | \$1,406.92 |  |
| Totals |  | \$2,883.32 |  | \$3,051.02 | \$(167.70) |
| Jun-19 | 2019-8099 | \$2,900.39 | 2019-1739 | \$794.66 |  |
|  |  |  | 2019-1812 | \$696.33 |  |
|  |  |  | 2019-1891 | \$859.94 |  |
|  |  |  | 2019-1937 | \$541.70 |  |
| Totals |  | \$2,900.39 |  | \$2,892.63 | \$7.76 |
| Jul-19 | 2019-9403 | \$2,948.67 | 2019-2016 | \$786.85 |  |
|  |  |  | 2019-2104 | \$635.10 |  |
|  |  |  | 2019-2183 | \$873.40 |  |
|  |  |  | 2019-2265 | \$783.32 |  |

Totals
Aug-19
2019-10688 \$2,948.67
\$1,647.48
2019-2329
(5)

2019-2485 \$444.03
2019-2562 \$215.51
2019-2633 \$324.27
Totals
Sep-19 2019-12250

Totals
Oct-19 2019-13574
Totals
Nov-19 2019-14551
Totals
Dec-19 2019-15998

Totals
Journal Entry 2019/12-2108
\$1,351.29
\$2355.02 2019-3711
2019-3807
2019-3924
\$2,355.02
\$1,647.48
\$3,135.79 2019-2716
2019-2816
2019-2876 \$1,257.26
2019-2934 \$1,1097.97
\$3,003.92
\$758.93
\$1,073.08
\$720.40
\$853.45
\$3,405.86
$\$ 669.32$
\$670.59
\$1,339.91 \$11.38
$\$ 897.54$
\$705.78
\$741.97
\$2,345.29
\$9.73
\$33.87

Jan-20
2020-1719
\$2,266.97 2020-65
\$39.68

|  |  |  | 2020-201 | \$1049.81 |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | 2020-320 | \$1,135.79 |  |
| Totals |  | \$2,266.97 |  | \$2,225.28 | \$41.69 |
| Feb-20 | 2020-2868 | \$3,245.92 | 2020-438 | \$506.43 |  |
|  |  |  | 2020-578 <br> (6) | \$2,003.38 |  |
|  |  |  | 2020-630 | \$820.63 |  |
| Totals |  | \$3,245.92 |  | \$3,330.44 | \$(84.52) |
| Mar-20 | 2020-4185 | \$3,420.26 | 2020-758 | \$1,047.01 |  |
|  |  |  | 2020-849 | \$865.73 |  |
|  |  |  | 2020-924 | \$594.19 |  |
|  |  |  | 2020-991 | \$788.33 |  |
| Totals |  | \$3,420.26 |  | \$3,295.26 | \$125.00 |
| Apr-20 | 2020-5276 | \$4,294.03 | 2020-1077 | \$1,035.62 |  |
|  |  |  | 2020-1133 | \$539.18 |  |
|  |  |  | 2020-1208 | \$1,579.28 |  |
|  |  |  | 2020-1274 | \$291.15 |  |
|  |  |  | 2020-1301 | \$825.00 |  |
| Totals |  | \$4,294.03 |  | \$4,270.23 | \$23.80 |
| May-20 | 2020-6125 | \$6,971.47 | 2020-1430 | \$3,168.17 |  |
|  |  |  | 2020-1496 | \$1,378.84 |  |
|  |  |  | 2020-1595 | \$2,256.99 |  |
| Totals |  | \$6,971.47 |  | \$6,804.00 | \$167.47 |
| Jun-20 | 2020-7373 | \$6,633.97 | 2020-1712 | \$2,977.30 |  |
|  |  |  | 2020-1796 | \$969.90 |  |
|  |  |  | 2020-1878 | \$1,767.95 |  |


|  |  |  | 2020-1976 | \$2,216.33 |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Totals |  | \$6,633.97 |  | \$7,931.48 | \$(1,297.51) |
| Jul-20 | 2020-8623 | \$6,235.06 | 2020-2026 | \$352.74 |  |
|  |  |  | 2020-2105 | \$1,977.98 |  |
|  |  |  | 2020-2194 | \$1,264.58 |  |
|  |  |  | 2020-2252 | \$738.43 |  |
|  |  |  | 2020-2310 | \$657.27 |  |
| Totals |  | \$6,235.06 |  | \$4,991.00 | \$1,244.06 |

(7)

| Aug-20 | 2020-9426 | \$4,005.98 | 2020-2425 | \$1,623.50 |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | 2020-2507 | \$1,158.91 |  |
|  |  |  | 2020-2590 | \$560.28 |  |
|  |  |  | 2020-2650 | \$533.70 |  |
| Totals |  | \$4,005.98 |  | \$3,876.39 | \$129.59 |
| Sep-20 | 2020-10803 | \$5,406.35 | 2020-2740 | \$1,149.21 |  |
|  |  |  | 2020-2818 | \$927.41 |  |
|  |  |  | 2020-2900 | \$1,527.04 |  |
|  |  |  | 2020-2993 | \$1,963.69 |  |
| Totals |  | \$5,406.35 |  | \$5,567.35 | \$(161.00) |
| Oct-20 | 2020-12402 | \$5,142.64 | 2020-3058 | \$951.74 |  |
|  |  |  | 2020-3141 | \$1,220.73 |  |
|  |  |  | 2020-3222 | \$1,341.81 |  |
|  |  |  | 2020-3300 | \$987.74 |  |
|  |  |  | 2020-3348 | \$569.08 |  |
| Totals |  | \$5,142.64 |  | \$5,071.10 | \$71.54 |
| Nov-20 | 2020-14006 | \$4,182.41 | 2020-3464 | \$1,816.47 |  |


| Utah |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | 2020-3652 | \$949.16 |  |
| Totals |  | \$4,182.41 |  | \$3,874.41 | \$308.00 |
| Dec 2020 | 2020-15336 | \$2,301.46 | 2020-3754 | \$457.46 |  |
|  |  |  | 2020-3856 | \$555.00 |  |
|  |  |  | 2020-3931 | \$465.49 |  |
|  |  |  | 2020-4007 | \$693.44 |  |
| Totals |  | \$2,301.46 |  | \$2,171.39 | \$130.07 |
| Ending Balance |  |  |  |  | \$698.19 |
| Jan-21 | 2021-1163 | \$3,073.09 | 2021-103 | \$859.67 |  |
|  |  |  | 2021-164 | \$579.08 |  |
|  |  |  | (8) |  |  |
|  |  |  | 2021-236 | \$802.81 |  |
|  |  |  | 2021-274 | \$803.00 |  |
| Totals |  | \$3,073.09 |  | \$3,044.56 | \$28.53 |
| Feb-21 | 2021-2283 | \$1,829.65 | 2021-382 | \$138.90 |  |
|  |  |  | 2021-441 | \$842.05 |  |
|  |  |  | 2021-512 | \$738.47 |  |
|  |  |  | 2021-548 | \$42.00 |  |
| Totals |  | \$1,829.65 |  | \$1,761.42 | \$68.23 |
| Mar-21 | 2021-3835 | \$4,592.65 | 2021-650 | \$556.88 |  |
|  |  |  | 2021-714 | \$1,514.97 |  |
|  |  |  | 2021-781 | \$1,747.08 |  |
|  |  |  | 2021-858 | \$772.60 |  |
| Totals |  | \$4,592.65 |  | \$4,591.53 | \$1.12 |
| Apr-21 | 2021-4824 | \$4,319.97 | 2021-917 | \$1,098.21 |  |



## Details for Finding 4:

| Name | Year | Amount | Transaction | Comment |
| :--- | :---: | :---: | :---: | :--- |
| Balance Import | 2019 | $\$ 70.00$ | 2028997 | Pd more to State than imported from |
|  |  |  |  | Canteen Manager. |
| Malissa Sanchez | 2019 | $\$ 40.00$ |  | Paid to State on P.O. 2019-5369. |
| Malissa Sanchez | 2019 | $\$(34.94)$ |  | Deducted from State P.0. 2019-8099. |
| Sterling Van Wagenen 2019 | $\$(125.00)$ | 2105860 | Not paid to State. |  |
| Pedro Ross | 2019 | $\$(5.04)$ |  | Deducted from State P.O. 2019-5369. |
| Journal Entry | 2019 | $\$ 33.87$ | $2019 / 12-2108$ | Journal entry balanced 2019 to zero. |
| Amber Buys | $2020 \& 2021$ | $\$ 65.00$ | 2466012 | Void Trans 2059954, \$5.00 adj May 2019. |
| David Fonoimoana | 2020 | $\$ 22.00$ | 2496110 | Void Trans 2043397. |
| Joel Gerado Martinez 2020 | $\$ 19.00$ |  | Paid State P.O. 2019-6125, void Lockdown. |  |


| Jason Ames | 2020 | \$(100.00) | 2592034 | Not paid to State. |
| :---: | :---: | :---: | :---: | :---: |
| Tori B Moore 2020 | 2020 \& 2021 | \$20.12 | 2633802 | Pd State P.O. 2019-7269, void Lockdown, Adjusted \$9.88 May 2021. |
| Quinn S Biloff | 2020 | \$22.00 | 2640900 | Pd State P.O. 2019-7269, void Trans 2096323. |
| Dustin C Beam | 2020 | \$35.00 | 2641159 | Pd State P.O. 2019-1268, void Trans 2061399. |
| Fredrico Reyes | 2020 | \$14.00 |  | Pd State P.O. 2020-10803 \$50.00 Lockdown recorded \$36.00. |
| Cody Ivie | Multiple | \$10.92 |  | Various payments to State differs from Lockdown. |
| Larry Quinton Noble | le 2021 | \$7.63 |  | Pd State P.O. 2021-2283, void Lockdown. |
| Chandler R. Woods | 2021 | \$14.00 |  | Pd State P.O. 2021-1163, collection fee on Lockdown. |
| Brad Woolsey | 2021 | \$47.32 | 2920739 <br> (10) | Pd State \$125.00 P.O. 2021-1163, void \$77.68 on Lockdown. |
| Alexis Guzman | 2021 | \$(36.00) | 2967886 | Voided 6/11/2021. |
| Thomas Pfalmer | 2021 | \$(18.15) | 2947006 | Voided 6/11/2021. |
| Sean Reay | 2021 | \$42.00 | 2948217 | Collection Fees sent to Treasurer Ck 113783. |
| Jeremy J Dangerfield | Id 2021 | \$(58.00) |  | Deducted from State payment May 2021. |
| Total |  | \$85.73 |  |  |

## Adjustment needed to Balance State DNA Pass Thru:

Amount Includes:

- Difference in Imported amount
\$(70.00)
- Malissa Sanchez
\$(5.06)
- Sterling Van Wagenen
\$125.00
- Amber Buys
\$(65.00)
- David Fonoimoana
\$(22.00)
- Joel Gerado Martinez
\$(19.00)
- Jason Ames
\$100.00
- Tori B. Moore
- Quinn S Biloff
\$(20.12)
- Dustin C Beam
$\$(22.00)$
- Fredrico Reyes
\$(35.00)
- Fredrico Reyes
\$(14.00)
- Cody Ivie
\$(10.92)
- Larry Quinton Noble
\$(7.63)
- Brad Woolsey
\$(47.32)
- Jeremy J Dangerfield
\$58.00

Journal Entry to correct 2019 \$(28.83)
Amount Includes:

- Journal Entry 2019/12-2108
$\$(33.87)$
- Pedro Ross overpayment
\$5.04

Journal Entry to move amounts to
Collection Fees expense \$(56.00)

Amount Includes:

- Chandler Robert Woods
\$(14.00)
- Sean Reay
\$(42.00)

Amount corrected in June 2021
\$54.15
Amount Includes:

- Alexis Guzman
\$36.00
- Thomas Pfalmer
\$18.15

Nothing needs to be done with the $\$ 54.15$.
Department Response

|  | AGREE/ |  | TARGET |
| :---: | :---: | :---: | :---: |
| RECOMMENDATION(S) | DISAGREE | ACTION PLAN | DATE |
| Jail Staff, supervisors, and | AGREE | STAFF WILL RECEIVE TRAINING FROM | 8/27/21 |
| The Financial Manager at |  | SHERIFF'S OFFICE ACCOUNTANT |  |
| The Sheriff's Office should |  |  |  |
| Be trained on how to balance |  |  |  |
| Funds. Monthly reconcile- |  |  |  |
| lations should be performed |  |  |  |
| To ensure funds remain in |  |  |  |
| Balance. |  |  |  |

Finding \#2: A Debit Release Card was recorded was recorded in the wrong fund account.

|  | AGREE/ | TARGET |
| :--- | :--- | :--- |
| RECOMMENDATION(S) | DISAGREE | ACTION PLAN | DATE | MONTHLY RECONCILIATIONS WILL IMMEDIATELY |  |  |
| :--- | :--- | :--- |
| Monthly reconciliations must | AGREE | BE PERFORMED |
| Be done to catch any entry |  |  |
| Errors. This will allow for |  |  |
| Timely corrections to be |  |  |
| Made. |  |  |

Finding \#3: The DNA Testing (State) Balance is out of balance.

AGREE/
DISAGREE
AGREE
STAFF WILL RECEIVE TRAINING FROM

SHERIFF'S OFFICE ACCOUNTANT
ACTION PLAN

TARGET
DATE
RECOMMENDATION(S)

8/27/2021
The Financial Manager at
Sherfice accountant

The Sheriff's Office should
Be trained on how to balance

Funds. Monthly reconcil-
lations should be performed
To ensure funds remain in

Balance.

Finding \#4: Corrections in May 2021 to balance account for year 2020 were not accurate.

| RECOMMENDATION(S) | AGREE/ DISAGREE | ACTION PLAN | TARGET <br> DATE |
| :---: | :---: | :---: | :---: |
| Staff, supervisors, and the | AGREE | TRAINING ON RECONCILIATIONS WILL | 8/27/2021 |
| Financial Manager should be |  | BE PROVIDED BY SHERIFF'S OFFICE |  |
| Trained to reconcile the |  | ACCOUNTANTS MONTHLY |  |
| Amount paid to the State |  | RECONCILIATIONS WILL BE PERFORMED |  |
| For DNA testing. Monthly |  |  |  |
| Reconciliations must be |  |  |  |
| Done to ensure that the |  |  |  |
| Amount paid to the State |  |  |  |
| Is the same amount as Cash |  |  |  |
| $\underline{\text { Receipted to Utah County. }}$ |  |  |  |

